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Case No.

UNITED STATES SUPREME COUR

October, 1986-Term

PATRICIA MABRY,

Petitioner,

v.

STATE BOARD FOR COMMUNITY COLLEGES AND OCCUPATIONAL EDUCATION, et al.,

Respondents.

On Writ of Certiorari to the United States Court of Appeals for the Tenth Circuit

APPENDIX TO
PETITION FOR WRIT OF CERTIORARI

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PUBLISH

UNITED STATES COURT OF APPEALS

FOR THE TENTH CIRCUIT

PATRICIA MABRY,)		
Plaintiff-Appellant,)		
v.)	No.	85-1710
THE STATE BOARD OF)		
COMMUNITY COLLEGES AND OCCUPATIONAL EDUCATION)		
and GORDON DICKINSON,)	-	
ROSS FORNEY, ANGELO DAURIO, DR. ELINOR)		
GREENBERG, THOMAS GRIMSHAW, RAYMOND)		
GUERRIE, ISAIAH KELLEY,)		
JR., FRED VALDEZ, SR., RAYMOND WILDER, all)		
members of the State Board for Community)		
Colleges and Occupa-)		
tional Education, and THOMAS SULLIVAN, Presi)		
dent of Trinidad State Junior College,)		
)		
Defendants-Appellees.	,		

Appeal from the United States District Court for the State of Colorado (D.C. No. 83-K-852) Larry F. Hobbs (Vonda G. Hall with him on the briefs) of Hobbs/Bethke & Associates, Denver, Colorado, for Plaintiff-Appellant.

Daniel R. Satriana, Jr., Hall & Evans (Bruce M. Pech, Assistant Attorney General, with him on the briefs) of Denver, Colorado, for Defendants-Appellees.

Before McKAY and ANDERSON, Circuit Judges, and JOHNSON, District Judge.*

ANDERSON, Circuit Judge.

Plaintiff, Patricia Mabry, appeals from an order of the United States District Court for the District of

^{*} The Honorable Alan B. Johnson, District Judge, of the United States District Court for the District of Wyoming, sitting by designation.

Colorado granting defendants' motion for partial summary judgment and dismissing her claim alleging that her termination of employment constituted sex discrimination in violation of Title IX, 20 U.S.C. §§ 1681-1686 (1982). We affirm.

BACKGROUND

The district court found and the record reveals the following relevant

¹ The initial defendants were the State Board of Community Colleges and Occupational Education, the individual members of the State Board, and Thomas Sullivan, President of Trinidad State Junior College. The State Board is a corporate body "responsible for the administration of public post-secondary education at certain institutions in the State of Colorado, including Trinidad." R. Vol. I at 28. As we discuss infra, the individual members of the State Board were dismissed and Mabry has not appealed that dismissal. Accordingly, references to defendants in this opinion are to the State Board and Sullivan. However, our analysis in this opinion would apply equally to the other defendants, were they before us.

facts. Mabry was employed as an instructor and a coach in the physical education department at Trinidad State Junior College ("Trinidad") in Trinidad, Colorado from the 1974-75 through 1981-82 academic years. She also taught courses in speech and first aid. R. Vol. I at 116.

In December 1981, Mabry received notice from defendant Thomas Sullivan ("Sullivan"), the President of Trinidad, that she was being terminated because of a "reduction in force" resulting from a decrease in student enrollment at the college. The remaining two members of the physical education department, both male and with greater seniority than Mabry, were retained. At his deposition, Sullivan stated that a factor in his decision to terminate Mabry was that her

two male colleagues were married and had children. R. Vol. II at 93-94.

After she received her notice of termination, Mabry requested and received a hearing before Trinidad's Campus Hearing Committee. Mabry exhausted the hearing procedures at Trinidad and all administrative remedies available to her. After receiving a notice of right to sue from the Equal Employment Opportunity Commission, she commenced an action in the district court in Colorado. Mabry alleged that her employment was terminated on the basis of her sex and/or her parental or marital status, in violation of the provisions of Title VII, 42 U.S.C. § 2000e to § 2000e-17 (1982). Title IX, 20 U.S.C. §§ 1681-1686 (1982) and its implementing regulations, and section 1983, 42 U.S.C. § 1983 (1982).² She also alleged that she was subjected to sex-based discrimination because of the nature and quality of the facilities at Trinidad. She sought damages, reinstatement with back pay and benefits, and attorneys' fees and costs pursuant to 42 U.S.C. §§ 1988 and 2000e-5(k) (1982).

In response to defendants' motion for partial summary judgment, the district court dismissed Mabry's Title IX and section 1983 claims on the grounds that the instructional program areas in which Mabry taught were not education

In her complaint, Mabry specifically alleged that defendants violated Title VII by terminating her on the basis of her sex, that they violated Title IX and its implementing regulations by terminating her on the basis of her parental or marital status and/or her sex, and that they violated section 1983 by violating Title IX and its implementing regulations. Complaint para. 16-18; R. Vol. I at 2-3.

programs or activities which receive federal financial assistance within the meaning of Title IX, 3 and that the availability of complete remedial devices under Title IX precluded her remedy under section 1983. The district court also dismissed the individual State Board members on the ground that they were protected by a qualified immunity.

Mabry's Title VII claim was tried to the district court on April 2 and 3, 1985. The district court entered judgment on April 16, 1985, for defendants, finding

^{3 20} U.S.C. § 1681(a) provides, in pertinent part:

No person in the United States shall, on the basis of sex, be excluded from participation in, be denied the benefits of, or be subjected to discrimination under any education program or activity receiving Federal financial assistance. . . .

that Mabry's termination was in accordance with the State Board's policy and the relevant Colorado statutes and "without consideration of the sex of the three physical education instructors involved. . . . " R. Vol. I at 159; Findings of Fact No. 12. The court further concluded that "[i]llicit consideration of plaintiff's sexual identity did not occur and the reasons stated for her termination were not pretextual." Id. at 160; Conclusions of Law No. 4. Implicit in that conclusion is the finding that defendants' consideration of Mabry's marital and parental status did not amount, in this case, to sex discrimination. Mabry has limited her appeal in this court to "whether the district court erred in dismissing the plaintiff's Title IX (20

U.S.C. §1681) claim on defendant's motion for summary judgment." Plaintiff-Appellant's Opening Brief at 3.

DISCUSSION

In this appeal, Mabry argues that the district court erred in dismissing her Title IX claim because she participated in a program that received federal financial assistance within the meaning of Title IX. She also argues that the cause of action she asserts under Title IX is not actionable under Title VII because "the courts have held that Title VII rather than proscribing distinctions based on marital status, as in the instant case, proscribe [sic] sex discrimination resulting from a situation where an employer has applied a different requirement regarding marital status to females than to males."

Plaintiff-Appellant's Reply Brief at 9-10 (emphasis original). 4 We do not reach the question of whether Mabry participated in a Title IX "program," however, because her claim is actionable under Title VII, and the district court's judgment of April 16, 1985, from which Mabry took no appeal, constitutes a final determination of an essential element of her Title IX claim.

I.

APPLICATION OF TITLE VII

Mabry argues that her claim of discrimination based on "marital, parental head of household and wage

Another issue raised in this appeal was whether the existence of a full and complete remedy for Mabry under Title VII preempts her Title IX claim. Because the final determination with respect to Title VII precludes retrying the same issues in Mabry's Title IX claim, we do not reach the preemption issue.

earner status," Plaintiff-Appellant's Reply Brief at 11, is not cognizable under Title VII, but is under Title IX by virtue of 34 C.F.R. § 106.57 (1986), one of Title IX's implementing regulations. She argues that an EEOC guideline regarding distinctions based on marital status shows that "Title VII does not recognize policies concerning the marital, parental or wage earner status of individuals except where such discrimination varies with the sex of the individual."

Plaintiff-Appellant's Reply Brief at 9.5

The Commission has determined that an employer's rule which forbids or restricts the employment of married women and which is not applicable to married men is a discrimination based on sex prohibited by Title VII of the Civil Rights Act. It does not seem to us relevant that the rule is not directed against married females, for so long as sex is a factor in the application of the rule, such application involves a discrimination based on sex.

Mabry also cites two cases, Phillips v. Martin Marietta Corp., 400 U.S. 542 (1971) and Stroud v. Delta Airlines, Inc., 544 F.2d 892 (5th Cir.), Cert. denied, 434 U.S. 844 (1977), for her argument that her claimed discrimination on the basis of marital status is not covered under Title VII. Stroud is distinguishable from the case at hand because it involved an airline policy forbidding the employment of any

⁵ This guideline is promulgated in 29 C.F.R. § 1604.4(a) (1986) which provides, in pertinent part:

The Title IX regulation on which Mabry relies has two sub-sections.

It provides in pertinent part:

(Footnote cont'd.)
married woman as a stewardess. The Fifth
Circuit held "that since only women held
positions as flight attendants, the
no-marriage rule did not discriminate on
the basis of sex." Id. at 894. Other
courts have been more critical of the
no-marriage rule, whether or not men are
involved in the policy. See Inda v.
United Air Lines, Inc., 565 F.2d 554 (9th
Cir. 1977), cert. denied, 435 U.S. 1007
(1978); Sprogis v. United Air Lines,
Inc., 444 F.2d 1194 (7th Cir.), cert.
denied, 404 U.S. 991 (1971).

In any event, Mabry's situation here is different. She claims no distinction based on marital status between herself and other women, as in Stroud; she claims no discriminatory impact on women as a group. Rather, she argues that the consideration of her marital, parental and head-of-household status resulted in sex discrimination against her. In Martin Marietta, a woman challenged defendant Martin Marietta's hiring policy differentiated between women with pre-school children and men with pre-school children. The Supreme Court simply stated that "[t]he existence of such conflicting family obligations, if demonstrably more relevant to job performance for a woman than for a man,

- (a) General. A recipient shall not apply any policy or take any employment action:
- (1) Concerning the potential marital, parental or family status of an employee or applicant for employment which treats persons differently on the basis of sex; or
- (2) Which is based upon whether an employee or applicant for employment is the head of household or principal wage earner in such employee's or applicant's family unit.

34 C.F.R. § 106.57 (1986). If Mabry rests her argument on subsection 1, it provides no different basis for a claim than does Title VII. As Mabry noted,

⁽Footnote cont'd.)
could arguably be a basis for a distinction under § 703(e) [of Title VII which permits employers to hire employees 'on the basis of . . . sex' if sex 'is a bona fide occupational qualification reasonably necessary to the normal operation of that particular business.'
42 U.S.C. § 2000e-2(e) (1982)]." 400 U.S. at 544. It did not state, as Mabry suggests, that distinctions based on marital status could never be prohibited by Title VII.

Title VII's implementing regulations show that the statute prohibits policies concerning marital, parental or family status that discriminate based on sex. "[A]n employer's rule which forbids or restricts the employment of married women and which is not applicable to married men is a discrimination based on sex prohibited by Title VII. . . . " 29 C.F.R. § 1604.4(a) (1986); see also id. at § 800.149 (1986). Case law further reveals the scope of Title VII. For example, the policy of a religious organization that provided insurance for the "head of the household" was held to violate the statute because the term was interpreted only to mean single persons or married men. EEOC v. Fremont Christian School, 609 F. Supp. 344 (1984), aff'd, 781 F.2d 1362 (9th Cir. 1986). Title VII was also

violated when an airline applied its no-marriage rule to female stewardesses, but not to male stewards. Sprogis v. United Airlines, Inc., 444 F.2d 1194 (7th Cir.), cert. denied, 404 U.S. 991 (1971).

Subsection 1 of the Title IX regulation in question similarly prohibits employment action concerning marital, parental or family status "which treats persons differently on the basis of sex" 34 C.F.R. § 106.57(a)(1) (1986) (emphasis added). We cannot see how subsection 1 creates a claim not cognizable under Title VII. Under Title VII or Title IX, the potential marital or family status distinction only violates the statute if its impact is to discriminate on the basis of sex. Thus, a claim pursuant to subsection 1 that is

actionable under Title IX would also be actionable under Title VII.

Subsection 2, on the other hand, would appear to prohibit employment action based on an individual's status as head of household or principal wage earner, without regard to whether the action treats persons differently on the basis of sex. Id. at § 106.57(a)(2). Arguably, this regulation could create a claim under Title IX that is not cognizable under Title VII. That interpretation of subsection 2, however, by omitting any reference to sex discrimination, would extend beyond the prohibitions of Title IX. "The legislative power of the United States is vested in the Congress, and the exercise of quasi-legislative authority by governmental departments and agencies must be rooted in a grant of such power by the Congress and subject to limitations which that body imposes."

Chrysler Corp. v. Brown, 441 U.S. 281, 302 (1979).

The rulemaking power granted to an administrative agency charged with the administration of a federal statute is not the power to make law. Rather, it is "the power to adopt regulations to carry into effect the will of Congress as expressed by the statute." Dixon v. United States, 381 U.S. 68, 74 (1965), quoting Manhattan General Equipment Co.v. Commissioner, 297 U.S. 129, 134 (1936).

Ernst & Ernst v. Hochfelder, 425 U.S.

185, 213-14 (1976); see also Pacific Gas

& Elec. Co. v. United States, 664 F.2d

1133 (9th Cir. 1981). To be valid, a

regulation, such as subsection 2 of 34

C.F.R. s 106.57(a), must be "'reasonably

related to the purpose of the enabling

legislation.'" Guardians Ass'n v. Civil

Serv. Comm'n., 463 U.S. 582, 643 (1983) (Stevens, J., dissenting) (quoting Mourning v. Family Publications Service, Inc., 411 U.S. 356, 369 (1973)). "It goes without question, of course, . . . that the regulation cannot impose a standard broader than that imposed by this statute [Title IX]." Cannon v. University of Chicago, 648 F.2d 1104, 1109 n.4 (7th Cir.), cert. denied, 454 U.S. 1128 (1981). Title IX prohibits discrimination on the basis of sex. The regulation at issue cannot, therefore, prohibit conduct which does not result in sex discrimination. Thus, Mabry cannot rely on her interpretation of subsection 2, because that interpretation imposes a standard broader than that imposed by Title IX.

PRECLUSION OF TITLE IX CLAIM

Because she cannot rely on subsection 2 for her Title IX action, Mabry's only claim is that Trinidad's consideration of her marital, parental and head of household status resulted in sex discrimination against her. We are compelled to affirm the district court decision because fundamental preclusion principles bar Mabry's Title IX claim where the district court found no sex discrimination under her Title VII claim.

Issue preclusion or estoppel prevents the inconsistent determination of the same issues. Estoppel comes into play when an issue involved in a prior decision is the same issue involved in a subsequent action; the issue is actually decided in the first action after a full and fair opportunity for litigation; it was necessary to decide the issue in disposing of the first action; the later litigation is

between the same parties; and the role of the issue in the second action was forseeable in the first action. 18 Wright and Miller, Federal Practice and Procedure, § 4416 at p.137-38 (West 1981). When these conditions are met, issue preclusion is required. Issue preclusion not only promotes judicial efficiency and repose but also prevents the embarrassment resulting from inconsistent determinations of the same question. Heyman v. Kline, 456 F.2d 123, 130-31 (2d Cir.), cert. denied, 409 U.S. 847 (1972).

Butler v. Pollard, 800 F.2d 223, 224-25 (10th Cir. 1986). In Butler, the plaintiffs brought an action seeking legal and injunctive relief on the ground that a ditch across their land which drained defendants' land constituted a trespass. Trial was bifurcated; the jury found for the defendants on the issue of damages. The district court subsequently determined that it was not bound by the jury's verdict and issued an injunction

in favor of the plaintiffs. We reversed and remanded, finding that the district court erroneously denied preclusive effect to the earlier jury findings on the issue of the existence of a trespass. Similarly, in this case the district court would be bound by its earlier finding of no sex discrimination under Title VII in Mabry's termination, assuming the same legal standard applies to sex discrimination under Titles VII and IX. For the following reasons, we find the standard to be the same. Mabry's Title IX claim is therefore barred.

Both Title VII and Title IX prohibit discrimination on the basis of sex.

Title VII explicitly covers employment-related discrimination; Title IX has also been held to cover such

discrimination. North Haven Bd. of Educ. v. Bell, 456 U.S. 512 (1982). We note that the majority of cases interpreting Title IX have involved the meaning of "federal financial assistance" or "program or activity" under the statute. Few cases to date have considered the substantive standard to be applied under Title IX. We find no persuasive reason not to apply Title VII's substantive standards regarding sex discrimination to Title IX suits. 6 See A. Larson & L. Larson, Employment Discrimination, Vol. I § 7.45(b) (1985).

While we note that Title IX is patterned after Title VI, Cannon v. University of Chicago, 441 U.S. 677, 695-96, analogies to Title VI should be made carefully. See North Haven, 456 U.S. at 529. Because Title VII prohibits the identical conduct prohibited by Title IX, i.e., sex discrimination, we regard

The EEOC regulations entitled "Procedures for Complaints of Employment Discrimination Filed Against Recipients of Federal Financial Assistance," 28

⁽footnote cont.) it as the most appropriate analogue when defining Title IX's substantive standards, including the question of whether "disparate impact" is sufficient to establish discrimination under Title IX. It is well settled that Title VII does not require proof of explicit or overt discrimination. Dothard v. Rawlinson, 433 U.S. 321 (1977); Albemarle Paper Co. v. Moody, 422 U.S. 405 (1975); Griggs v. Duke Power Co., 401 U.S. 424 (1971). Facially neutral employment practices may still violate Title VII if they operate in fact to disproportionately exclude women from employment. It has been an open question whether such "disparate impact" is prohibited by Title IX. In Cannon v. University of Chicago, 648 F.2d 1104, 1109 (7th Cir.), cert. denied, 454 U.S. 1128 (1981), cert. denied, 460 U.S. 1013 (1983), the Seventh Circuit held that Title IX required proof of discriminatory intent "and that disparate impact alone is not sufficient to establish a violation." We are aware of no Supreme Court or other circuit court decisions which have explicitly decided this issue, although in Guardians' Ass'n v. Civil Serv. Comm'n., 463 U.S. 582 (1983), a

C.F.R. Part 42, Subpart H (1986), direct agencies to "consider Title VII case law and EEOCC Guidelines, 29 C.F.R. Parts 1605-1607, unless inapplicable, in determining whether a recipient of Federal financial assistance has engaged in an unlawful employment practice." 28 C.F.R. \$42.604 (1986). In addition, there is some similarity between the language used in portions of the two titles. Title IX provides that no

⁽footnote cont.) bare majority of the Supreme Court upheld the validity of Title VI regulations incorporating a disparate impact standard. The Department of Education's regulations implementing Title IX prohibit some facially neutral policies. See, e.g., 34 C.F.R. §§ 106.21(b)(2), 106.21(c)(2)-(3), 106.22, 106.23(b), 106.34(d), 106.37(a)(2), 106.38(a)(2), 106.40(b)(1), 106.52, 106.53(b), 106.57(b)-(c). As we discuss in this opinion, we see no reason to establish different substantive standards for sex discrimination under Title IX and under Title VII.

educational institution shall be required:

to grant preferential or disparate treatment to the members of one sex on account of an imbalance which may exist with respect to the total number or percentage of persons of that sex participating in or receiving the benefits of any federally supported program or activity, in comparison with the total number or percentage of persons of that sex in any community.

20 U.S.C. § 1681(b). This language is similar to Title VII, which provides that no employer or other entity shall be required:

to grant preferential treatment to any individual or to any group because of the race, color, religion, sex, or national origin of such individual or group on account of an imbalance which may exist with respect to the total number or percentage of persons of any race, color, religion, sex, or national origin employed by any employer, . . . in comparison with the total number or percentage of persons

of such race, color, religion, sex, or national origin in any community. . . .

42 U.S.C. § 2000e-2(j).

There is a well-developed body of case law concerning employment-related sex discrimination under Title VII; courts should turn to that case law for guidance if confronted with an employment-related allegation of discrimination under Title IX. We find no persuasive reason to have two separate substantive standards concerning sex discrimination in employment, to both of which recipients of federal financial assistance under Title IX must adhere in their employment practices. A few courts have so held already, either explicitly or implicitly. See O'Connor v. Peru State College, 781 F.2d 632, 642 n.8 (8th Cir. 1986) ("O'Connor recognizes that, to the degree she relies upon teaching conditions, such as course assignments, her Title IX claim merely duplicates her Title VII claim, and we are bound by her decision thereon in favor of Peru State."); Nagel v. Avon Bd. of Educ., 575 F. Supp. 105, 106 (D.Conn. 1983). See also General Electric Co. v. Gilbert, 429 U.S. 125, 133 (1976). Indeed, Mabry's counsel, in closing argument to the district court in Mabry's Title VII

action, argued that Titles VII and IX share substantive standards. 7

Accordingly, Mabry's Title IX claim would be barred because the district court ruled in her Title VII action that defendants committed no sex

⁷ Mabry's counsel argued as follows:

Now, I think Your Honor has the discretion to say, Well, this is not a Title IX case, this is a Title VII case, I don't have to follow that law, but it would seem to me that if it's sex discrimination in one context, it's no less sex discrimination in another context simply because it comes down under another Roman numeral in the book, and that if Your Honor would call this the law in a Title IX case persuasively, Your Honor ought to call it the law in a Title VII case and ought now to argue with law that in another context Your Honor would have to enforce against Dr. Sullivan or the people at Trinidad State Junior College.

R. Vol. II at 153.

discrimination in her termination. Mabry had a full opportunity to present her case of employment-related sex discrimination to the court in the course of her Title VII case, including any evidence that defendants' consideration of her marital or parental status resulted in sex discrimination against her or had a disparate impact on women. R. Vol. II at 93-94. There is no new evidence which she could present under Title IX which she was unable to present under Title VII. Indeed, while there has been some question whether Title IX prohibits disparate impact discrimination, as Title VII does, or requires proof of intentional discriminatory conduct, Title IX certainly sweeps no broader than Title VII. Mabry may not have one more

opportunity to show unlawful discrimination, based on the identical facts presented to the court before, but this time under Title IX rather than Title VII.

For the foregoing reasons, the judgment of the district court is AFFIRMED.

IN THE UNITED STATES DISTRICT COURT FOR THE DISTRICT OF COLORADO

CIVIL ACTION NO. 83-K-852

PATRICIA MABRY,

Plaintiff,

VS.

THE STATE BOARD FOR COMMUNITY COLLEGES AND OCCUPATIONAL EDUCATION, et al.,

Defendants.

FINDINGS OF FACT, CONCLUSIONS OF LAW AND ORDER

KANE, J.

This civil action arises from the reduction in force of faculty members at Trinidad State Junior College. Plaintiff was an instructor in the physical education at the college. She alleges that her termination was made on the basis of her sex and thus violates 42 U.S.C. \$2000e-2(a)(1). A trial to the

Numerous documents were admitted into evidence. Because of the volume of the exhibits and the time needed to examine them, I took the case under advisement. I have now examined all the evidence and therefore make these findings of fact and conclusions of law as required by the Rules of Civil Procedure.

STIPULATIONS

Previous rulings of this court make it unnecessary to recite all of the stipulations of the parties. Those which relate to the issue to be decided by this trial are as follows:

- Thomas Sullivan is the President of Trinidad State Junior College.
- 2. The acts of defendants about which Ms. Mabry complains were undertaken

by the defendants in their official capacities under Colorado State Law.

- 3. Ms. Mabry was employed as an instructor and faculty member at Trinidad State Junior College. During the time she was so employed she taught courses in physical education, speech and first aid.
- 4. In December, 1981, Ms. Mabry received notice of termination due to a "reduction in force."
- 5. Ms. Mabry was selected for termination through reduction in force rather than either of the two remaining, more senior male physical education instructors.
- 6. Ms. Mabry has pursued the internal administrative remedies offered by the State Board for Community Colleges and Occupational Education without success. She has also exhausted the

procedures available for administrative investigation, conciliation and relief from the Equal Employment Opportunity Commission.

FINDINGS OF FACT

Plaintiff is a highly competent and trained teacher of physical education, health and recreation. She has taught a course in speech competently. In addition to specific teaching assignments, she has demonstrated ability in coaching and officiating. She has pursued continuing professional education and development courses beyond the B.A. and M.A. levels and maintains current memberships in a number of professional organizations. She is regarded as a good teacher. Her termination was not based in any manner upon any consideration adversely reflecting upon her teaching skills and professional competence.

- 2. The other two full-time faculty members in the program area of health, physical education and recreation, Marvin Wetzel and James Toupal have more seniority than Ms. Mabry. Each has both B.A. and M.A. degrees. Both are regarded as highly competent teachers. Both belong to various professional associations and both have engaged in some continuing professional development activities beyond the M.A. level, but neither has engaged in such activities to the extent that the plaintiff has.
- 3. Because of academic training, Mr. Wetzel can and has taught courses in social studies as well as physical education, health and recreation. He coaches as well.

- 4. Mr. Toupal has baccalaureate level training in accounting and business. He can and has taught courses in these areas as well as physical education, health and recreation. He coaches as well.
- 5. Neither Mr. Wetzel nor Mr. Toupal had anything to do with the determination that Ms. Mabry should be terminated because of the reduction in force exercise.
- 6. The defendant, Thomas Sullivan, made the decision to terminate Ms. Mabry. He did so after determining that the competency of the three physical education instructors was relatively equal.
- 7. In the academic year 1980-81 the college began a reduction in force exercise because it had suffered a

significant decrease in student enrollment during the previous three years. Ms. Mabry was one of those faculty members selected for termination but was reinstated by the State Board following the hearing and review process required by Colorado statutes as implemented by Board policies.

- 8. After a further decline in enrollment in the Fall of 1981, a further reduction in force exercise was undertaken based upon criteria for student-faculty ratios established by the State Board in its policy number BP 9-40.
- 9. Based upon the criteria enunciated in BP 9-40, a reduction in the physical education staff from three to two was necessary.
- 10. Colorado Revised Statute, 1973,
 23-10-203 (4) provides:

In the event that additional reductions beyond those specified in subsection (3) of this section are necessary and competency of faculty members is relatively equal, seniority in the program area affected shall prevail in considering which faculty members shall be reduced. The most recently employed faculty member shall be the first to be reduced and additional reductions shall proceed in that order.

11. Board policy provides that the president of the institution shall determine competency.

Competency. In determining relative competency for purposes of reduction in force, the president or his designee shall include consideration of the following: proficiency in performing assigned duties, contributions to the institution, assignment flexibility, formal evaluations of the school.

12. President Sullivan testified and I so find that he made the required determination without consideration of the sex of the three physical education

instructors involved; that he would have preferred to keep all three on the faculty; that each was competent and that based on the criteria given the competency of all three was relatively equal. Whereas Ms. Mabry was stronger in continuing to develop professional skills through course work and professional association activities, both Mr. Wetzel and Mr. Toupal were stronger in assignment flexibility. I find no pretext in the determination of relatively equal competency.

CONCLUSIONS OF LAW

- The court has jurisdiction over the parties and the subject matter.
- 2. The plaintiff is a female who was terminated from her employment as an instructor at the Trinidad State Junior

College whilst male instructors were retained.

- 3. The reason for plaintiff's discharge was a justifiable reduction in force caused by a significant decrease in enrollment at the subject institution.
- 4. The three faculty members in the physical education program were determined to be of relatively equal competence as the result of the exercise of sound professional judgment by the defendant Sullivan. Illicit consideration of plaintiff's sexual identity did not occur and the reasons stated for her termination were not pretextual. I am not empowered nor do I desire to substitute my judgment for that of the employer. My responsibility is limited to ascertaining whether his judgment violates the law.

ORDER

IT IS ORDERED that judgment shall enter against the plaintiff and in favor of the defendants. Defendants shall have their costs provided a bill of costs is filed with the Clerk of the Court within ten (10) days of the date of this order.

DATED at Denver, Colorado this <u>15th</u> day of April, 1985.

/s/ John C. Kane, Jr.
UNITED STATES
DISTRICT JUDGE

IN THE UNITED STATES DISTRICT COURT FOR THE DISTRICT OF COLORADO

CIVIL ACTION NO. 83-K-852

PATRICIA MABRY,

Plaintiff,

VS.

THE STATE BOARD FOR COMMUNITY COLLEGES AND OCCUPATIONAL EDUCATION, et al.,

Defendants.

ORDER

KANE, J.

This civil rights action was brought alleging violation of 42 U.S.C. \$2000e-2(a), 20 U.S.C. \$1681, and 42 U.S.C. \$ 1983. Plaintiff complains that she was terminated from her employment as a physical education professor at Trinidad State Junior College based on her sex and/or her parental or marital status. She seeks damages, reinstatement

with back pay and benefits, attorney fees and costs pursuant to 42 U.S.C. \$1988 and 2000e-5(K). This court has jurisdiction under 28 U.S.C. \$1331 and 1343, and 42 U.S.C. \$2000-5f(3).

Mabry was employed at Trinidad in the physical education department from the academic years 1974-75 through 1981-82. She also taught courses in speech and health.

In December 1981 plaintiff received notice from the college that she was being terminated due to a reduction in force requirement. A lack of work and program changes were the reasons given for Mabry's termination. Mabry complains that during her tenure at the college, she was subjected to sexual-based discrimination because of the nature and quality of the facilities. She also

contends that one of the reasons for her termination was that the two remaining physical education instructors were males.

Mabry has pursued administrative remedies and has received a notice of right to sue from the Equal Employment Opportunity Commission on February 26, 1983. Defendants assert that Mabry was terminated but on justifiable grounds.

The initial determination to terminate Mabry was made by Thomas W. Sullivan, the college president. After receiving notice of her termination, Mabry requested a hearing. Evidently a hearing was conducted by the Campus Hearing Committee. Its finding was adverse to Sullivan's position. Sullivan then requested a hearing before a hearing

officer. That hearing was conducted April 7 to 9, 1982.

The hearing officer upheld Sullivan's decision to terminate Mabry. The State Board for Community Colleges and Occupational Education, defendants herein, reviewed the hearing officer's findings and conclusions and heard oral argument from counsel. The board issued and order August 11, 1982 affirming the hearing officer. Sullivan is also a named defendant.

In this partial summary judgment motion, defendants argue two points: (1) that the board members were acting solely within judicial capacity with respect to their actions concerning Mabry's termination' and (2) Mabry's claims under Title IX and \$1983 should be dismissed because the subjects that Mabry taught

were not federally funded, and therefore were not actionable.

Rule 56 F.C.Civ.P. permits the entry of summary judgment on a claim when there is no genuine issue of material fact outstanding. Adickes v. S.H. Kress Co., 398 U.S. 144, 157-59, 26 L.Ed.2d 142 (1970); Luckett v. Bethlehem Steel Corporation, 618 F.2d 1373, 1377, 1383 (10th Cir. 1980). As a matter of law, the movant must show entitlement to summary disposition beyond all reasonable doubt. Norton v. Liddel, 620 F.2d 1375, 1381 (10th Cir. 1980).

In order to determine the propriety of summary judgment I must construe all pleadings, affidavits and depositions liberally in favor of the party against whom the motion is made. Id. Summary judgment is not a substitute trial by

affidavit. Ando v. Great Western Sugar Company, 475 F. 2d 531, 535 (10th Cir. 1973). No margin exists for disposition of factual issues, nor does summary judgment serve as a substitute for trial when there are disputed facts, Commercial Iron & Metal Company v. Bache & Company, Inc., 478 F.2d 39, 41 (10th Cir. 1973). Where different inferences can be drawn from conflicting affidavits, depositions and pleadings, summary judgment should not be granted. United States v. Diebold, Inc., 369 U.S. 654, 82 S.Ct. 993, 8 L.Ed.2d 176 (1962); Romero V. Union Pacific Railroad, 615 F.2d 1303, 1309 (10th Cir. 1980).

IMMUNITY FROM SUIT

Defendants argue that they were acting in a judicial capacity pursuant to their statutory duties and are thus

immune from suit. Mabry argues that the actions defendants took with respect to the termination of Mabry were not judicial; that only the hearing officer's actions could be considered as judicial in nature.

The facts underlying the immunity issue are not disputed. I must determine, as a matter of law, whether defendants were shielded by immunity and, if so, was that privilege vitiated.

There is ample authority in this Circuit to guide me in the resolution of this question of law. In Gilbert v. School District No. 50 Adams County, 485 F.Supp. 505, 508-9 (Colo. 1980), a teacher brought a civil rights action alleging deprivation of due process by school officials and the district. I held in Gilbert, supra, that the school

board may be liable in its official capacity; and that the individual members could be liable if they knew or reasonably should have know their actions would be violative of the constitutional rights of the person affected, or if they acted with malicious intention, or impermissible motivation or with such disregard of constitutional rights that their actions were not in good faith. This qualified immunity doctrine was articulated in Wood v. Strickland, 420 U.S. 308, 322, 95 S.Ct. 992, 1001, 43 L.Ed.2d 214 (1975), and has been applied in this circuit. For example, in Prebble v. Brodrick, 535 F.2d 605, 612 (10th Cir. 1976), qualified immunity was extended to school officials making decisions on nonrenewal of employment or discharge of instructors. Similarly, in Bertot v.

School District No. 1 Albany, Wyoming, 522 F.2d 1171, 1185 (10th Cir. 1975), qualified immunity under Wood applied. I find and conclude that the Wood test for qualified immunity applies to the facts in this case since defendants' actions were quasi-judicial. In Van Pelt v. State Board of Community Colleges, 195 Colo. 316, 320 (Colo. 1978), the Colorado Supreme Court held that where the action taken by school officials (State Board) involves the exercise of discretion and requires notice and hearing, as in this instance, the action is characterized as quasi-judicial. Id. All that remains for me to consider is whether defendants' protection under the Wood qualified immunity doctrine was vitiated; that essentially, whether the board knew or reasonably should have known that their

actions with regard to Mabry's termination would be violative of her constitutional rights, or whether they acted with improper motivation or with malice.

The record in this case is neither complicated nor voluminous. There is an orderly presentation of the facts and issues. Each of the defendant board members has submitted an affidavit stating that he or she did not have any involvement in the preliminary decision to terminate Mabry; that it was their function as board members to hear Mabry's appeal from the hearing officer's initial decision upholding Mabry's termination; that the board members concurred with the hearing officer's decision based upon a review of briefs that were submitted by both sides and formal oral argument.

Thus, there is no evidence that the board acted improperly with respect to Mabry's termination. Therefore, the qualified immunity of defendants was not vitiated. Their actions were entirely consistent with their statutory duties as members of the board. Summary judgment is granted in favor of defendants on this issue.

FEDERAL FINANCIAL ASSISTANCE

Plaintiff alleges that defendants have violated the Education Amendments of 1972 and its implementing regulations by terminating Mabry on the basis of her parental or marital status and/or her sex.

See Education Amendments of 1972, 86
Stat. 373, as amended, 88 Stat. 1862
(1974), 90 Stat. 2234 (1976), 20 U.S.C. §
1681 et seq (Title IX). The Department of Education promulgated regulations which prohibit federally funded education

programs from discriminating on the basis of gender with respect to employment. Any education program or activity that receives Federal financial assistance or benefits from the assistance is subject to the Department's regulations.

Defendants argue that Mabry's claim of sex discrimination under Title IX is not actionable under the facts of this case because the instructional program areas in which Mabry taught (physical education, speech, and health) were not education programs or activities that received federal financial assistance within the meaning of Title IX (20 U.S.C. §\$1681 and 1682). Title 20 U.S.C. §1681 in relevant part states the following:

\$1681, Prohibition against sex discrimination - Exceptions

(a) No person in the United States shall, on the basis of sex, be excluded from

participation in, be denied the benefits of, or be subjected to discrimination under any education program or activity receiving Federal financial assistance

The U.S. Supreme Court has declared that the anti-discrimination provision of \$1681 is program-specific in character; that coverage of Title IX is limited to a particular entity and program receiving federal financial assistance. See North Haven Board of Education v. Bell, 456 U.S. 512, 535-39, 102 S.Ct. 1912, 1926-27, 72 L.Ed.2d 299, 317-19 (1982). In North Haven, supra, petitioners disputed the department's authority to regulate any employment practices. The Supreme Court held that employment practices could be regulated if the employees directly participated in federal programs or directly benefited from federal grants, loans, or contracts.

The Court, however, declined to define "program" within the meaning of Title IX.

Mabry's argument rests on the inference that, because physical education classes and other classes she taught were part of the core requirements for all persons receiving degrees in the programs that were benefited by federal financial assistance, coverage under Title IX should be extended to this case.

In Grove City v. Bell, 52 U.S.L.W.
4283 (1984), it was held that Title IX
coverage was not foreclosed simply
because federal funds are granted to
students rather than to the college's
education programs; but the Court also
held that institution wide coverage of
Title IX was not triggered because some
students at the college received federal
financial assistance through Basic

Education Opportunity Grants. <u>Id</u>. at 4287. <u>Grove City</u>, <u>supra</u>, stands for the proposition that the purpose and effect of the assistance the students received through grants inured to Grove City College's financial aid program; that it was the financial aid program itself that came within the purview of Title IX.

While Grove City was an action that primarily dealt with compliance regulations under Title IX, it is useful here with respect to the statute's reach. Justice White limited the application of Title IX coverage to the financial aid program only, notwithstanding its obvious interrelationship with the entire educational institution, although the opinion did not touch upon that issue.

Defendants have submitted the affidavit of John Tarabino, dean of

administration at Trinidad State Junior College. Tarabino held that position at the time relevant to this complaint. He is the chief financial officer and is responsible for the college's business operation and budget. He states that during the period between January 1, 1981 through August 11, 1982 no unrestricted federal financial assistance was received by the college or through the board; that no federal financial assistance was received by the college or through the board that was specifically designated for, or allocated to, the physical education or language instructional program areas or the Standard Red Cross First Aid and Personal Safety course at Trinidad; that the college did receive federal financial assistance in other education program areas, but that the

assistance received was not used to paythe salaries of instructors employed within the program areas in which Mabry taught.

Mabry's affidavit states in part that she was last employed in the 1981-82 academic school year at Trinidad; that during the year she taught physical education courses, public speaking, and first aid.

For me to find institution wide coverage, I would have to ignore the plain meaning of §§ 1681 and 1681 [sic], its program-specific character, and the judicial determinations articulated in North Haven and Grove City.

THE \$1983 CLAIM

Defendants seek summary judgment of dismissal of Mabry's 42 U.S.C. §1983 claim, but advanced an insubstantial

argument to support that desired result. However, I am convinced that Mabry, had she been able to prevail on her Title IX claim against the individual members of the board, would have had full redress to her grievances. That is to say that her remedies under Title IX would have been comprehensive and adequate had the facts been on her side. See Cannon v. University of Chicago, 441 U.S. 677, 703, 704, 709, 717, 99 S.Ct. 1946, 60 L.Ed.2d 560 (1979). When remedial devices provided in a particular Act are sufficiently comprehensive, they suffice to demonstrate congressional intent to preclude the remedy of suits under \$1983. See Middlesex County Authority v. National Sea Clammers Association, 453 U.S. 1, 20, 101 S.Ct. 2615, 69 L.Ed.2d 435 (1981). Therefore, it is

ORDERED that defendants' motion for partial summary judgment for dismissal of plaintiff's 20 U.S.C. \$1681 and its implementing regulations, and 42 U.S.C. \$1983 claims is granted as to the individual members of the State Board of Community Colleges and Occupational Education.

DATED at Denver, Colorado this 20th day of November, 1984.

/s/JOHN C. KANE, JR. UNITED STATES DISTRICT JUDGE

MARCH TERM - April 14, 1987

Before Honorable Monroe G. McKay, Honorable Stephen H. Anderson, Circuit Judges, and Honorable Alan B. Johnson, District Judge*

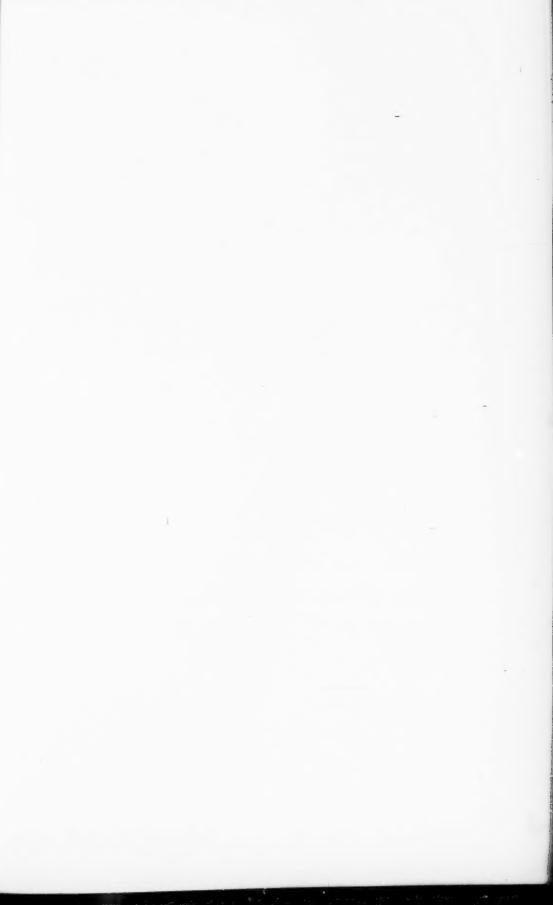
PATRICIA MABRY,)		
)		
Plaintiff-Appellant,)		1
)		
V.)	No.	85-1710
)		
STATE BOARD OF COMMUNITY)		
COLLEGES AND OCCUPATIONAL)		
EDUCATION, GORDON)		
DICKINSON, et al.,)		
)		
Defendants-Appellees.)		

Appellant's petition for rehearing is denied.

ROBERT L. HOECKER, Clerk

By /s/ Patrick Fisher
Patrick Fisher
Chief Deputy Clerk

*of the United States District Court for the District of Wyoming, sitting by designation.



ORDERED that judgment is entered for the defendants and against the plaintiff Patricia Mabry; that this complaint and civil action are dismissed and that the defendants shall have their costs upon the filing of a Bill of Costs with the Clerk of this court within 10 days of the entry of this judgment.

Dated at Denver, Colorado, this 16th day of April, 1985.

FOR THE COURT:

JAMES R. MANSPEAKER, CLERK,

By:/s/ Stephen P. Erlich Stephen P. Erlich Chief Deputy Clerk IN THE UNITED STATES DISTRICT COURT FOR THE DISTRICT OF COLORADO

Civil Action No. 83 K 852

PATRICIA MABRY,

Plaintiff,

VS.

THE STATE BOARD FOR COMMUNITY COLLEGES AND OCCUPATIONAL EDUCATION, et al.,

Defendants.

AFFIDAVIT OF PATRICIA MABRY

Patricia Mabry, being duly sworn, deposes and states as follows:

- I am the plaintiff in the above-referenced matter.
- 2. I was last employed at Trinidad State Junior College in the 1981-1982 school year. During that year I taught a number of physical education courses, a public speaking course, and a first aid course.

- 3. In the 1981-1982 school year 3 quarter hours of physical education were required as part of the established common core of basic requirements for all students receiving the A.A. or A.A.S. degrees, the only degrees offered at the college. This 3 quarter hour physical education requirement applied to all of the programs listed in Exhibit A to Appendix H of the defendants' memorandum brief which listed all programs receiving federal aid during times pertinent to this lawsuit.
- 4. The physical education courses I taught in 1981-1982 satisfied all or part of these degree requirements. In addition, the programs of law enforcement (criminal justice), nursing, and soil conservation, which received federal funds, required either first aid and/or

public speaking for completion of graduation requirements, which courses I taught.

FURTHER AFFIANT SAYETH NOT.

By /s/ Patricia Mabry
Patricia Mabry

Subscribed and sworn to before me this 6th day of June, 1984. My Commission expires: Sept. 24, 1987

(SEAL)

/s/ Dean P. Mabry
Notary Public
106 W. 1st
Address
Trinidad, Colo.

IN THE UNITED STATES DISTRICT COURT FOR THE DISTRICT OF COLORADO

CASE NO. 83-K-852

DEPOSITION OF THOMAS SULLIVAN
January 17, 1984

PATRICIA MABRY,

Plaintiff,

VS.

STATE BOARD OF COMMUNITY COLLEGES AND OCCUPATIONAL EDUCATION, and GORDON DICKINSON, ROSS FORNEY, ANGELO DAURIO, DR. ELINOR GREENBERG, THOMAS GRIMSHAW, RAYMOND GUERRIE, ISAIAH KELLEY, JR., FRED VALDEZ, SR., RAYMOND WILDER, all members of the State Board of Community Colleges and Occupational Education, and THOMAS SULLIVAN, President of Trinidad State Junior College,

Defendants.

Q. Have you ever read that transcript?

A. No, not completely.

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- Q. Have you ever read it partially?
 - A. I've read parts of its, yes.
- Q. Do you have any reason to believe that any part of it was incorrectly transcribed?

MR. SATRIANA: That he read -you're asking him the parts that he read,
were they correctly transcribed?

MR. HOBBS: No.

MR. SATRIANA: You're asking him a total?

MR. HOBBS: That was not my question. My question was whether or not the witness had any reason to believe that any of the transcript was incorrectly transcribed.

MR. SATRIANA: Object to the form of the question.

- A. I didn't read it with that idea in mind. I just really glanced at it and read it, but did not weigh it in that context.
- Q. (BY MR. HOBBS) That's another way of saying, is it not, that you have no reason to believe that any of the transcript was incorrectly transcribed?

MR. SATRIANA; Object to the form of the question. He's already asked and answered it.

- A. I stand on my answer.
- Q. (BY MR. HOBBS) The transcript, as it has been certified by the reporter, and you can assume for purposes of the question that I'm asking you now, that I am representing to you that the transcript is certified by the reporter, states what I'm going to tell you it

states -- and then I'm going to ask you a question about that.

I was questioning you about Miss Mabry's additional summer work as it compared to similar work of Mr. Toupal and Mr. Wetzel and I said, Question. "Well, I asked you who among the three has done the most to keep up and maintain skills and knowledge in the special area of physical education."

Answer. "If you want to call going to the seminars in the summer that, yes. But the other people -- now, let me finish."

The hearing officer said, "Just a moment." Apparently I interrupted you ungraciously.

Your answer was, "Let me finish, would you please?" Answer, "You

analyze some of the courses that she's gone to."

And this is you speaking, according to the transcript.

"You analyze some of the courses that she's gone to. She went to England and took some of these courses. She went to California to take some of these courses and she's gone all over. Now, during the summer, and there is some fringe benefits to that. You have to analyze Mr. Wetzel, who is married and has a family. He made the sacrifice and went for a summer to do that.

Mr. Toupal is married and has three children, or two children. That has to do that. So there are some other factors in there. It doesn't mean that these people aren't keeping abreast of what's going on in the p.e. and their

program area as far as keeping current with it. And yes, she's current, but the other two people are just as current, just as current and just as capable."

Now, to the best of your recollection, is that transcript accurately recorded?

MR. SATRIANA: Larry, before he answers it, can you give me the page numbers and line numbers?

MR. HOBBS: I'm talking about Page 48, and I read from Line 15 through Line 10 on Page 49.

A. (Deponent examines document).

Now, what was your question?

Q. (BY MR. HOBBS) My question is, to the best of your knowledge, is your testimony that you gave on April

8th, 1982, accurately transcribed in the portion of the record that's been called to your attention on Pages 48 and 49?

- A. Yes.
- Q. At the time you evaluated the relative competencies of Miss Mabry, Mr. Wetzel and Mr. Toupal, preliminary to the RIF in 1981-'82, you were aware, were you not, that Miss Mabry is a single female?
 - A. Yes, I've always known that.
- Q. And you were aware that Mr. Toupal was married and had children?
 - A. Yes.
- Q. You were aware that Mr. Wetzel was married and had children?
 - A. Yes.
- Q. Why did the State Board order the reinstatement of Miss Mabry following the 1980-'81 RIF?

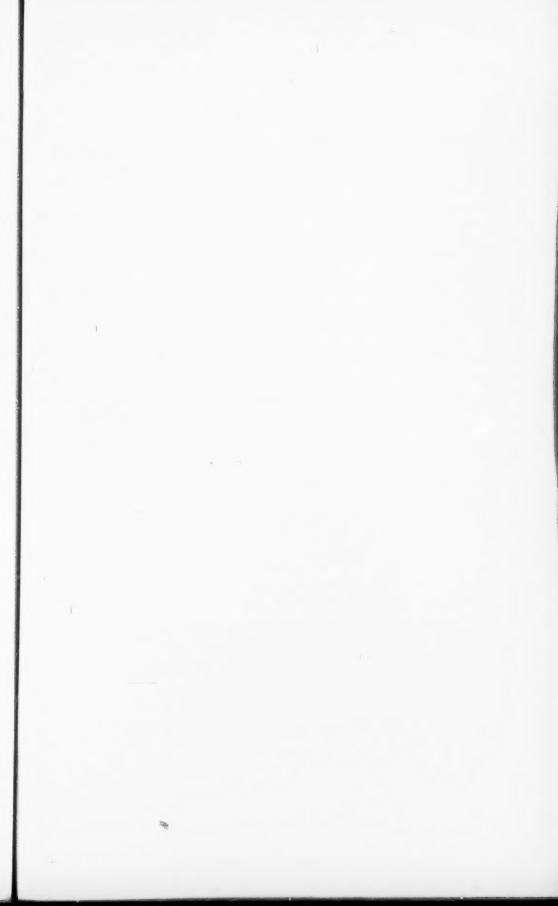
A. I don't know why they did. The hearing was appealed, and they voted to go with the hearing officer's recommendation at that time.

Q. What was the basis for the hearing officer's recommendation?

A. I don't recall for sure.

Q. Didn't it have something to do with the evaluation of relative competency?

A. I'm -- as I recall -- I'm not sure, I don't recall for positive sure. And without having the letter in front of me -- but I think they said that we did not go into relative competency thoroughly enough. Now, that's paraphrased my own way.



TRINIDAD STATE JUNIOR COLLEGE SPONSORED PROGRAM ACTIVITIES FISCAL YEARS ENDED JUNE 30, 1981, 1982, AND 1983 *

PROGRAM NAME

Work Study (1) Supplemental Educational Opportunity Grant Initial (1) Supplemental Educational Opportunity Grant Renewal (1) Pell Grants (1) Leep Law Enforcement Education Program (1) Nursing Scholarship (1) Health Services (1) Summer Lunch (1) Job Corp (3) Disadvantaged (2) Mining Tech (2) Work Incentive Program (3) Upward Bound (1) Youth Conservation Camp (4) Special Services (1) Title II College Library (1) Job Placement (2) Guidance (2) Fire Service (2) Homemaking (2) Adult Basic Education (1) Veteran Cost of Instruction (1) Title III Administration (1) Title III Learning Lab (1) Title III Curriculum (1) Solar Adobe (5) Manpower (3) Soil Conservation (2) Mining Equipment (2) Homemaking (2) Vocational Energy Education (2) Supplemental Equipment (2) Chemistry (6) Technical Assistance (5) Cardio Pulmonary Resuscitation (2)

Total

- * Exhibit A to Appendix H to Defendants' Motion for Partial Summary Judgment.
- (1) Department of Health Education and Welfare
- (2) State Board for Community Colleges and Occupational Education
- (3) Department of Labor

FY '81	FY '82	FY '83
\$105,910.85	\$116,048.50	\$107,243.70
\$36,638.00	\$34,357.00	\$37,808.00
\$10,190.00	\$15,333.00	\$15,432.00
\$296,562.00	\$288,168.00	\$358,511.00
\$164.00	\$204.00	
\$609.00		*** 140 66
		\$7,140.66
	4211 000 76	\$841.24
\$288,405.08	\$311,900.76	\$130,287.75
\$14,026.64	\$4,724.49-	\$5,721.46
\$65,980.63	\$36,200.79	\$31,404.85
\$144.60	\$104 002 A0	¢125 170 70
\$108,664.37	\$104,983.48	\$135,170.70
\$131.20	¢00 770 13	\$02 704 20
\$88,442.92	\$90,779.13	\$82,784.30 \$167.41
\$7.06	\$2,088.04	\$107.41
\$2,061.45	\$818.16	
\$2,059.99		\$170.00
\$510.00	¢10 044 02	\$5,467.17
\$12,325.28	\$10,044.02 \$20,946.00	\$18,432.00
\$13,859.12	\$196.70	\$336.53
\$202.05	\$31,261.40	\$330.33
\$56,016.32	\$6,642.64	
\$54,409.56 \$22,991.46	\$0,042.04	
\$3,764.57	\$271.25	
\$15.58	\$271.25	
\$4,815.17	\$5,185.00	
\$4,013.17	\$29,574.00	
\$889.20	\$3,000.00	
\$009.20	\$55,000.00	\$41,000.00
	\$1,500.00	4
	\$1,095.91	
	\$17,117.00	
\$4,990.30	*,	
1,194,786.40	\$1,187,439.27	\$977,918.77
71,121,700.10	4.,,	1

- (4) Department of Interior(5) Department of Energy(6) National Science Foundation